Pt. 1945

PART 1945—EMERGENCY

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Subpart A—Disaster Assistance— General

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§ 1945.1 [Reserved]

§1945.2 Purpose.

This subpart describes and explains the types of incidents which can result in an area being determined a disaster area, thereby making qualified farmers

in such areas eligible for Farmers Home Administration (FmHA) or its successor agency under Public Law 103-354 Emergency (EM) loans. With respect to natural disasters, it sets forth the responsibility of the Secretary of Agriculture; the factors used in making a natural disaster determination; the relationship between FmHA or its successor agency under Public Law 103-354 and the Federal Emergency Management Agency (FEMA): the method for establishing and using Emergency Loan Support Teams (ELST) and Emergency Loan Assessment Teams (ELAT); the training of FmHA or its successor agency under Public Law 103-354 personnel; and disaster related public information functions. The natural disaster determinations/notifications made under this subpart do not apply to any program other than the FmHA or its successor agency under Public Law 103-354 EM loan program. FmHA or its successor agency under Public Law 103-354's policy is to make EM loans to any otherwise qualified applicant without regard to race, color, religion, sex, national origin, marital status, age, or physical/mental handicap (provided the applicant can execute a legal contract) as provided by law.

§§ 1945.3-1945.4 [Reserved]

§1945.5 Abbreviations.

The following abbreviations are used in this subpart.

- (a) ASCS—Agricultural Stabilization and Conservation Service.
- (b) DAR-Damage Assessment Report.
- (c) ELAT-Emergency Loan Assessment Team.
- (d) ELST-Emergency Loan Support Team.
 - (e) EM—Emergency.
- (f) EOH-USDA Emergency Operations Handbook.
- (g) FAC-Food and Agriculture Council.
- (h) FCIC-Federal Crop Insurance Corporation.
- (i) FCO-Federal Coordinating Officer.
- (j) FEMA-Federal Emergency Management Agency.

- (k) FmHA—Farmers Home Administration or its successor agency under Public Law 103–354.
- (1) LFAC—Local Food and Agriculture Council.
- (m) NASS—State Statistical Office of the USDA National Agricultural Statistics Service.
- (n) OMB—Office of Management and Budget.
- (o) SBA—Small Business Administration.
- (p) SFAC—USDA State Food and Agriculture Council.
- (q) USDA—United States Department of Agriculture.

§ 1945.6 Definitions.

The following definitions are applicable to this subpart:

- (a) Applicant. The person or entity carrying on the farming operation at the time of the disaster and requesting EM loan assistance from FmHA or its successor agency under Public Law 103–354.
- (b) *County*. A local administrative subdivision of a State or a similar political subdivision of the United States.
- (1) Primary county. A county determined to be a disaster area.
- (2) Contiguous county. A county that touches a primary county at any point.
- (c) Disaster. A natural disaster, as determined by the Secretary of Agriculture or the FmHA or its successor agency under Public Law 103-354 Administrator, or a major disaster or emergency declared by the President.
- (1) Major disaster. Any hurricane, tornado, storm, flood, high water, winddriven water, tidal wave, tsunami, earthquake, volcanic eruption, landslide, mudslide, snowstorm, drought, fire, explosion, or other catastrophe in any part of the United States which, in the determination of the President, causes damage of sufficient severity and magnitude to warrant major disaster assistance under the "Disaster Relief Act of 1974," above and beyond normal emergency services available from Federal, State and local governments
- (2) Presidential emergency. Any hurricane, tornado, storm, flood, high water, wind-driven water, tidal wave, tsunami, earthquake, volcanic eruption, landslide, mudslide, snowstorm,

- drought, fire, explosion, or other catastrophe in any part of the United States which is of such magnitude that the President makes a declaration requiring Federal emergency assistance to supplement State and local efforts to save lives and protect property, public health and safety, or to avert or lessen the threat of a disaster.
- (3) Natural disaster. A disaster in any part of the United States in which unusual and adverse weather conditions or other natural phenomena have substantially affected farmers by causing severe physical property losses and/or severe production losses within a county. Except where otherwise specified, the use of the term county or similar political subdivision is for administrative purposes only.
- (i) Unusual and adverse weather conditions or natural phenomena include such things as:
- (A) A major single natural occurrence or event such as a blizzard, cyclone, earthquake, hurricane or tornado.
- (B) A single storm, or series of storms, accompanied by severe hail, excessive rain, heavy snow, ice and/or high wind.
 - (C) An electrical storm.
- (D) A severe weather pattern over a period of time which, due to excessive rainfall, unusual lack of rainfall, or periods of high or low temperatures, causes flooding, substantial water damage, drought or freezing, or which results in the spreading and flourishing of insects or pests, or in plant or animal diseases spreading into epidemic proportions, or prevents the control of fire, however caused.
- (ii) Severe physical property losses are those which the Administrator determines prior to a natural disaster determination by the Secretary, to be severe, and to have caused extensive damage to or destruction of, physical farm property including farmland (except sheet erosion): structures on the land such as buildings, fences, dams, etc.; machinery, equipment, and tools; livestock, livestock products; poultry; poultry products; growing crops (see §1945.163(b)(11) of subpart D of part 1945 of this chapter); harvested crops, and supplies which, if not repaired or replaced, would make it impossible for

farmers affected by the unusual and adverse weather conditions to continue operating their farms on a sound basis.

- (iii) Severe *production* losses within a county are those in which either:
- (A) The Secretary determines that there has been a reduction countywide of at least 30 percent of the normal year's dollar value of all crops, including hay and pasture, and the crops could not be replanted or replaced with a substitute crop, or
- (B) The Secretary determines that there has been a 30 percent loss countywide in the normal year's dollar value of a single enterprise (as defined in §1945.154(a) of subpart D of part 1945 of this chapter); or
- (C) The Secretary, after exercising discretion, determines that, although conditions set forth §1945.6(c)(3)(iii)(A) and (B) of this subpart have not been met, the unusual and adverse weather conditions or natural phenomena have resulted in such significant production losses, or have produced such extenuating cumstances as to warrant a finding that a natural disaster has occurred. In making this determination, the Secretary may request the Administrator to provide for consideration such factors as the nature and extent of production losses; the number of farmers who have sustained qualifying production losses; the number of farmers in that other lenders in the county indicate they will not be in position to finance; whether the losses will cause undue hardship to a certain segment of farmers in the county; whether damage to particular crops has resulted in undue hardship; whether other Federal and/or State benefit programs, which are being made available due to the same disaster, will consequently lessen undue hardship and the demand for EM loans; and any other factors considered relevant. The Secretary will consider the information set forth in §1945.6(i) of this subpart in deciding whether a natural disaster has occurred.
- (4) Potential natural disaster. Unusual and adverse weather conditions or natural phenomena that have caused physical and/or production losses, but which have not yet been examined by the Secretary or the Administrator for consideration as a natural disaster.

- (d) Disaster area(s). The county(ies) declared/designated as a disaster area for EM loan assistance as a result of disaster related losses. This included counties named as contiguous to those counties declared/designated as disaster areas.
- (e) Farmers. Individuals, cooperatives, corporations, partnerships or joint operations who are farmers, ranchers, or aquaculture operators actively engaged in their operation at the time a disaster occurs.
- (f) Incidence period. The specific date or dates during which a disaster occurred.
- (g) National Office. The Director, Emergency Designation Staff.
- (h) Normal year's dollar value. The FmHA or its successor agency under Public Law 103-354 National Office will determine the normal year's dollar value by establishing a normal year yield and price. Normal year yield will be the average yield of the 5 years immediately preceding the disaster year for each cash crop, including hay and pasture, grown in the county. The price will be the average commodity price for the 36 months immediately preceding the disaster year for each crop. Yields and prices used to establish the value or normal production will be obtained from the NASS. In cases where crops produced and/or prices are not available from NASS, the information will be obtained from other reliable sources. Yields used to establish the disaster year's production will be obtained from DARs which are prepared by the LFACs and SFACs. Prices used to establish the value of disaster year production will be the same as those used to establish normal year values.
- (i) Substantially affected. A farmer applicant has been substantially affected when there has been a disaster as defined in paragraph (c) of this section, and the applicant has sustained qualifying physical and/or production losses, as defined in §1945.154(a) of subpart D of part 1945 of this chapter.
- (j) Termination date. The date specified in a disaster declaration/determination/notification which establishes the final date after which EM loan applications can no longer be accepted. For both physical and production losses, the termination date will

be 8 months from the date of the disaster declaration/determination/notification.

(k) United States or State. Each of the several States, the Commonwealth of Puerto Rico, the Virgin Islands of the United States, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

[53 FR 30384, Aug. 11, 1988, as amended at 58 FR 26681, May 5, 1993]

§§ 1945.7-1945.17 [Reserved]

§ 1945.18 United States Department of Agriculture (USDA) Food and Agriculture Council (FAC).

There is a USDA FAC established by the Secretary to serve every State and every County in the United States. The FACs are responsible for reporting the occurrence of and assessing the damage caused by potential disasters, as required to ensure that the Department's disaster programs are implemented when and where needed; to coordinate the Department's EM disaster programs with those of other Federal departments and agencies; and to provide personnel, as needed and requested by FEMA, to help staff disaster application centers in major disaster areas.

- (a) State Food and Agriculture Council (SFAC). The SFACs are composed of representatives of the several USDA agencies having emergency program responsibilities at the State level. The vice chairpersons, Emergency Programs, of the SFACs are the ASCS State Executive Directors. FmHA or its successor agency under Public Law 103–354 State Directors are members of the SFACs.
- (b) Local Food and Agriculture Council (LFAC). These councils are composed of representatives of the several USDA agencies having available personnel at the County level. The chairpersons of the LFACs, in most cases, are the ASCS County Executive Directors. The FmHA or its successor agency under Public Law 103–354 County Supervisors are members of the LFACs.
- (c) FAC policies and procedures. These policies and procedures are set forth in the USDA Emergency Operations Handbook (EOH), available in any ASCS or FmHA or its successor agency under Public Law 103–354 Office.

§ 1945.19 Reporting potential natural disasters and initial actions.

- (a) Purpose. The purpose of reporting potential natural disasters is to provide a systematic procedure for rapid reporting of the occurrence and extent of damage and loss caused by such events which may result in a natural disaster determination.
- (b) Responsibility for assessing and reporting disasters. USDA SFACs and LFACs representing their members agencies are best qualified at the State and County levels to accomplish the assessment of agricultural production losses resulting from a potential natural disaster. These councils are charged with the responsibility of reporting the occurrence of and assessing the damage caused by disasters and will perform this responsibility under policies and procedures as set forth in the EOH.
- (c) Actions to be taken. Immediately after the occurrence of a potential natural disaster:
- (1) When physical losses only occur, the FmHA or its successor agency under Public Law 103-354 County Supervisor will report to the State Director who will advise the Administrator that there has been a potential natural disaster with physical property losses to one or more farmers. This report must be made to the Administrator within 3 months from the last day of the disaster incidence period. Upon receiving the report, the Administrator will decide whether a natural disaster has occurred. If it has, the Administrator will make EM loans available to any otherwise qualified applicant who has suffered qualifying physical losses. Availability of EM loans assistance under this Administrator action shall be limited to physical losses only. Notices that EM loans are available will identify the county in which the unusual and adverse weather condition, or natural phenomenon has occurred and also each contiguous county.
- (2) When physical and/or production losses occur, the FmHA or its successor agency under Public Law 103–354 County Supervisor will report to the LFAC chairperson, as specified in the EOH, all substantial physical property loss, damage or injury and severe production losses that have occurred in the

County Office area. The County Supervisor will assist the LFAC in preparing the 24-hour report required in paragraph (c)(3) of this section. If the LFAC has not completed its 24 hour report within two workdays after the occurrence of a potential natural disaster, the County Supervisor will report to the State Director of Form FmHA or its successor agency under Public Law 103-354 1945-27, "Report of Natural Disaster." In urgent situations, the report may be made by telephone, followed by the LFAC report or Form FmHA or its successor agency under Public Law 103-354 1945-27. Either of these reports will be based on information obtained from personal knowledge and from farmers, agricultural and community leaders, and from any other personally contacted reliable source(s). The County Supervisor will convey to the LFAC chairperson all information pertaining to the potential disaster and provide the chairperson with a copy of Form FmHA or its successor agency under Public Law 103-354 1945-27, if prepared.

- (3) The LFAC will report the potential natural disaster, in accordance with the EOH, to:
- (i) The SFAC, Vice Chairperson; and
- (ii) Appropriate County Government representative(s).
- (4) The SFAC will provide copies of the LFAC report to:
- (i) The USDA Washington Offices of ASCS, FmHA or its successor agency under Public Law 103–354 and Office of Intergovernmental Affairs; and
- (ii) The State Governor's Emergency Coordinator and the State Department of Agriculture.
- (5) The FmHA or its successor agency under Public Law 103-354 State Director will inform the National Office of each potential natural disaster as soon as possible and forward to the National Office a copy of the LFAC report or Form FmHA or its successor agency under Public Law 103-354 1945-27, with any attachments, and supplemented with the State Director's comments and recommendations. The State Director must include a statement as to the number of farmers, ranchers, and aquaculture operators affected by the potential natural disaster. In urgent situations, the State Director will report to the National Office, Emergency

Designation Staff, by telephone, and immediately thereafter send a written report to the National Office, Emergency Designation Staff. The State Director will continually notify the SFAC Vice Chairperson, Emergency Programs, of any additional information received concerning the potential natural disaster.

- (6) When inquiries are received from persons affected by a potential natural disaster, they will be provided the following information:
 - (i) By the County Office:
- (A) The kind of assistance that will be available if the President declares a major disaster or emergency, or if the Secretary determines that a natural disaster has occurred.
- (B) Whether or not physical property loss EM loans are available.
- (C) That applications for EM loans may be filed for future processing if such loans are made available, or may be filed at a later date after the necessary determinations have been made.
- (D) Whether regular FmHA or its successor agency under Public Law 103–354 farm loan assistance is available.
- (ii) State Office, or the National Office, will furnish the same information as the County Office, or will refer the person to the appropriate County Office.
- (7) When inquiries are received from a Governor, a County Governing Body or Indian Tribal Council concerning a potential natural disaster, they will be informed of the procedure for making EM loans available
- (8) The actions required in paragraph (b) of this section will be taken even if the Governor of a State has requested the President to declare a county(ies) a major disaster or Presidential emergency area.

§ 1945.20 Making EM loans available.

EM loans will be made available to applicants having qualifying severe physical and/or production losses within a county named by FEMA as eligible for Federal assistance under a major disaster or emergency declaration by the President; or under a natural disaster determination by the Secretary of Agriculture, pursuant to § 1945.6(c)(3)(iii) of this subpart; and to applicants having qualifying severe

physical property losses when, prior to action by the President or the Secretary, the FmHA or its successor agency under Public Law 103-354 Administrator has determined (pursuant to §1945.6(c)(3)(ii) of this subpart) that such losses have occurred as a result of a natural disaster. Any determination made by the Secretary or the Administrator, pursuant to this subpart may be revised or reversed upon the receipt of new facts which establish that a change is warranted. FmHA or its successor agency under Public Law 103-354's policy is to make loans to any otherwise qualified applicant. When a county has been designated/declared a disaster area where eligible farmers may qualify for EM loans due to a disaster(s) occurring on or after May 31, 1983, under this section, all other counties contiguous to the eligible county(ies) are also named as areas where EM actual loss loans may be made to applicants whose operations have been substantially affected by the same disaster(s).

- (a) Declaration by the President. When there is a Presidential major disaster or emergency declaration and FEMA has notified the FmHA or its successor agency under Public Law 103–354 National Office, the following actions will be taken:
- (1) The National Office will immediately:
- (i) Notify the State Director and the Director, Finance Office by telephone and confirm by electronic message. The notification will contain:
 - (A) The date of the declaration;
- (B) The name(s) of the county(ies) determined eligible for Federal disaster assistance;
 - (C) The type of disaster;
- (D) The incidence period for the disaster;
- (E) The termination date for accepting applications; and
- (F) The disaster declaration number [Examples: Major Disasters, M491; or Presidential Emergency, E061].
- (ii) Take the actions required by §1945.21(a)(1) of this subpart.
- (2) The State Director will immediately:
- (i) Notify the appropriate County Supervisor(s) to make EM loans available in the declared counties, and confirm

this notification by a State supplement containing information listed in paragraphs (a)(1)(i) (A) through (F) of this section.

- (ii) Notify the SFAC Vice Chairperson, Emergency Programs, in writing; and
- (iii) Prepare the public announcements deemed appropriate to inform the farm community, and coordinate the issuance of such announcements with FEMA's Public Information Officer.
- (3) The County Supervisor will immediately upon receiving notification that the county(ies) has been declared a disaster area:
- (i) Notify the Chairperson LFAC in writing;
- (ii) Make such public announcements as seem appropriate to adequately inform the local farm community;
- (iii) Arrange and conduct meetings with local agricultural lenders and agricultural leaders within 10 working days after the disaster declaration date to explain the purpose and the assistance available under the EM loan program; and
- (iv) Be available to help staff the FEMA disaster assistance centers, when requested to do so.
- (b) Determination by the Secretary of Agriculture. When a potential disaster has substantially affected farmers, causing qualifying severe losses and it is requested by a Governor or Indian Tribal Council that there be a determination that a natural disaster has occurred, the Secretary will acknowledge the request in writing and consider whether a determination should be made, provided the Secretary receives such request in writing within three months of the last day of the occurrence of such potential disaster. The Governor or Indian Tribal Council should send a copy of the request to the FmHA or its successor agency under Public Law 103-354 State Director. When the Secretary finds based on the material received pursuant to this subpart that the conditions §1945.6(c)(3)(iii) (A) or (B) have been met, it shall be announced that a natural disaster has occurred. Also, if on finding that the conditions of $\S 1945.\bar{6}(c)(3)(iii)(C)$ of this subpart so

warrant, the Secretary may determine that a natural disaster has occurred.

- (1) Upon receipt of the Governor's or Indian Tribal Council's request through the Secretary's Office, the FmHA or its successor agency under Public Law 103–354 National Office will immediately take the following actions:
- (i) Notify the State Director by telephone of the Governor's request.
- (ii) Obtain an immediate report from the State Director on whether there have been severe physical property losses within each of the counties requested by the Governor or Indian Tribal Council.
- (iii) Obtain a report from the State Director on production losses.
- (2) The State Director will immediately:
- (i) Notify the SFAC Vice Chairperson, Emergency Programs, that a DAR is needed, unless the Governor has already made such request to the SFAC Vice Chairperson, in accordance with the EOH for the requested county(ies); and
- (ii) Advise the National Office on whether qualifying physical property losses have occurred.
- (iii) Review each DAR, as soon as it is available, and forward it to the National Office with written comments on the extent of probable qualifying production losses, and other factors which are recommended for consideration by the Secretary in making determinations under §1945.6(c)(3) of this subpart. The State Director will also submit to the National Office a list of all agricultural commodities produced in the State, giving the average yearly prices for each commodity for the three years immediately preceding the disaster year; the county average yields for each commodity for the five years immediately preceding the disaster year; and any additional supportive information. Yields and prices data will be used to establish the normal year's production and will be obtained from the USDA National Agricultural Statistics Service (NASS) by the State Director. In cases where crops produced and/or prices are not available from NASS, the information will be obtained from other reliable sources.

- (iv) Upon receipt of the Administrator's request for a survey in connection with a request by the Secretary for information needed concerning \$1945.6(c)(3)(iii)(C), expeditiously gather and compile the information requested and submit it to the Administrator with a recommendation. The survey will be conducted in a manner jointly agreed upon by the Administrator and the State Director.
 - (3) The National Office will:
- (i) Immediately use the State Director's report and accompanying price and yield information to analyze and verify losses reported in the DAR(s), along with any other information and comments provided by the State Director.
- (ii) Promptly forward a written report to the Secretary, along with supporting information, for use by the Secretary in making a decision on the requested natural disaster determination.
- (4) The Secretary will review the results of the survey and determine whether a natural disaster has occurred.
- (i) When the Secretary determines that a natural disaster has occurred:
- (A) The Administrator will be directed to make EM loans available in the county(ies) named by the Secretary, as provided by law.
- (B) The Administrator will notify the State Director, by electronic message, of the Secretary's decision. Such notice will not be given to the State Director until the Secretary has notified the Governor or Indian Tribal Council, from whom the natural disaster determination request was received.
- (C) The National Office will immediately pursue the same course of action as described in paragraph (a)(1) of this section, except the disaster determination number will be coded S and three numbers (Example S141).
- (D) The State Director will immediately pursue the same course of action as described in paragraph (a)(2) of this section.
- (E) The County Supervisor will immediately pursue the same course of action as described in paragraph (a)(3) of this section.
- (ii) When the Secretary determines that the conditions in §1945.6(c)(3)(iii)

- (A) or (B) of this subpart have *not* been met, and decides to consider other factors in accordance with §1945.6(c)(3)(iii)(C) of this subpart, the Secretary will:
- (A) Request the Administrator to provide additional information for consideration through an actual survey of farmers and lending institutions in the county(ies) requested to be determined a natural disaster area.
- (B) The Administrator will instruct the State Director to conduct the survey focusing on such factors as:
- (1) The nature and extent of production losses;
- (2) The number of farmers who have sustained qualifying production losses;
- (3) The number of farmers in paragraph (b)(4)(ii)(B)(2) of this section that other lenders in the County Office area indicate they will not be in a position to finance:
- (4) Whether the losses will cause undue hardship to a certain segment of farmers in the county;
- (5) Whether damage to particular crops has resulted in undue hardship;
- (6) Whether other Federal and/or State benefit programs, which are being made available due to the same disaster, will consequently lessen undue hardship and the demand for EM loans; and
- (7) Any other factors considered relevant.
- (iii) If the Secretary finds that the conditions of §1945.6(c)(3)(iii) (A) or (B) of this subpart have *not* been met, and decides that the conditions do not warrant a natural disaster finding under §1945.6(c)(3)(iii)(C) of this subpart, the Governor or Indian Tribal Council and other concerned officials will be notified of this and the reason(s) for the Secretary's conclusions.
- (c) Notification by the FmHA or its successor agency under Public Law 103-354 Administrator. When the Administrator determines that an unusual and adverse weather condition or natural phenomenon has substantially affected farmers, causing qualifying severe physical losses, the Administrator will make EM physical loss loans available in the county(ies) identified and notify the State Director by electronic message.

- (1) The Administrator, upon notifying the State Director that EM physical loss loans are to be made available, will issue the following:
- (i) The Administrator's notification number (Example: N181);
- (ii) The incidence period for the natural disaster; and
- (iii) The termination date for accepting applications.
- (2) The State Director upon receiving written notification by electronic message from the Administrator will notify:
- (i) Appropriate County Supervisor(s) to commence processing EM loan applications in appropriate county(ies).
- (ii) The SFAC Vice Chairperson, Emergency Programs; and
- (iii) The news media with appropriate announcements.
- (3) The Administrator will notify the Office of the Secretary of Agriculture of any action taken concerning *physical* property losses. The National Office will also provide the same information to the appropriate Governor or Indian Tribal Council, FEMA, ASCS, SBA and other concerned officials at their request.
- (4) Upon notification from the State Director that EM loans are available in a county, the County Supervisor will pursue the course of action described in § 1945.20(a)(3) of this subpart.
- (d) Relationship between Administrator's notification and Secretary's determination. Both the Administrator and the Secretary can make natural disaster determinations affecting the same county:
- (1) When the Administrator has made physical loss loans available pursuant to §1945.6(c)(3)(ii), and the Secretary later makes production loss loans available pursuant to §1945.6(c)(3)(iii) on the basis of the same unusual and adverse weather condition or natural phenomenon, such physical and production losses will be considered to be caused by a single natural disaster. Any physical loss loans made pursuant to the Administrator's earlier notification will be included in the maximum amount available to an applicant as prescribed in §1945.163(e) of subpart D of part 1945 of this chapter.
- (2) When a series of unusual and adverse weather conditions or natural

phenomena occur in a county within the same crop year, and it is not possible for the Secretary to assess the damages in order to determine whether the conditions in §1945.6(c)(3)(iii) have been met until the end of such series or the crop year, a determination that a natural disaster has occurred shall be considered for both physical property and production losses to be due to a single natural disaster. Any physical loss loans made pursuant to the Administrator's earlier notification will be included in the maximum amount available to an applicant as prescribed in §1945.163(e) of subpart D of part 1945 of this chapter.

- (e) Extension of termination dates for continuing disaster conditions. When a natural disaster continues beyond the date on which an Administrator's notification or Secretary's determination is made, and when there are continuing losses or damages caused by that disaster, the Administrator will extend the incidence period and the termination date for such specified period as the Administrator finds appropriate, but not in excess of 60 days. The following actions will be taken to obtain an extension:
- (1) The County Supervisor will advise the State Director of the conditions for which an extension is requested.
- (2) The State Director will make a recommendation to the Administrator on whether an extension should be granted; and
- (3) The Administrator will, if the request is granted:
- (i) Amend the initial notification/determination (using the same number) by establishing a new incidence period and termination date; and
- (ii) Notify the State Director by electronic message.
- (f) Limitations. When actions are authorized by the Secretary or the Administrator under paragraphs (b) or (c) of this section, such actions will ordinarily be completed within six months after the beginning date of the incidence period of a reported disaster, except when the actions required in paragraph (b)(2) of this section cause a delay beyond the six months period, in which event the actions must be completed within nine months of the beginning date of the incidence period. The

Secretary may extend this limitation up to 12 months from the beginning date of the incidence period if there were other exceptional causes for the delay.

§ 1945.21 Reporting and coordination requirements.

After EM loans are made available under §1945.20 of this subpart, the following actions will be taken immediately:

- (a) By the National Office. The Administrator or a designee will:
- (1) Submit weekly reports to the following, informing them of the past week's disaster actions taken by FmHA or its successor agency under Public Law 103–354. If no actions are taken in any particular week, negative reports will be made:
- (i) The Secretary of Agriculture or the Secretary's designee;
- (ii) The Director of the FmHA or its successor agency under Public Law 103–354 Finance Office;
 - (iii) The FEMA;
 - (iv) The SBA Central Office;
 - (v) The ASCS National Office;
 - (vi) The FCIC National Office;
 - (vii) The OMB;
- (viii) The National Oceanic and Atmospheric Administration; and
- (ix) The Office of Governmental and Public Affairs.
- (2) The weekly reports will contain the following information:
- (i) The date of the declaration/determination/notification:
- (ii) The name(s) of any county(ies) in which EM loans are available;
- (iii) The nature of the damages and losses; and
- (iv) The termination data for accepting EM loan applications.
- (b) By the State Director. (1) Notify the appropriate County Supervisor(s) of the
- (i) Name(s) of any county(ies) in which EM loans are available;
- (ii) Date of the declaration/determination/notification;
 - (iii) Disaster number;
- (iv) Type of disaster;
- (v) Incidence period; and
- (vi) Termination date for accepting applications.
- (2) Notify the State ASCS Executive Director of the authority to make EM

loans. Promptly have a meeting to review and implement the provisions of the Memorandum of Understanding between ASCS and FmHA or its successor agency under Public Law 103-354 on Disaster Assistance, exhibit A FmHA Instruction 2000-JJ (available in any FmHA or its successor agency under Public Law 103-354 office). Arrive at a mutual understanding as to how ASCS disaster program benefits are to be handled in conjunction with the processing of FmHA or its successor agency under Public Law 103-354 EM actual loss loans, so that duplication of benefits for the same losses are not received by disaster victims;

- (3) Contact the FCIC Field Operations Office Director to review the Memorandum of Understanding between FCIC and FmHA or its successor agency under Public Law 103–354, exhibit A of FmHA Instruction 2000–N (available in any FmHA or its successor agency under Public Law 103–354 office), and arrive at a mutual understanding as to how FCIC indemnity payments are to be handled in conjunction with the processing of EM actual loss loans so that duplication of benefits for the same losses are not received by disaster victims:
- (4) Make appropriate public announcements, including notices in Indian Tribal Council(s) news media. However, if the declaration was by the President, under § 1945.20(a) of this subpart, news releases should be cleared with the FEMA; and
- (5) If the FEMA notifies the State Director that an agreement between the State and Federal Government (FEMA) has been made to provide 408 grants in a major disaster area to those suffering damages and losses to housing and personal property, who are ineligible for disaster loan assistance through the FmHA or its successor agency under Public Law 103–354 and/or SBA, the following actions will be taken:
- (i) The State Director will notify the appropriate County Supervisor(s) of the address and phone number of the nearest FEMA office in the Supervisor's area; and
- (ii) At the close of business each week, the County Supervisor(s) will forward to the State Director a list of applicants claiming physical losses

- who do not qualify for EM loan assistance, with the reason(s) they do not qualify; and
- (iii) The State Director will immediately summarize the information received from the County Supervisors and forward a report to FEMA.
- (c) By the County Supervisor. (1) Notify the County ASCS Executive Director of the declaration/determination/ notification and have a meeting to review and implement the provisions of the Memorandum of Understanding between ASCS and FmHA or its successor agency under Public Law 103-354 on Disaster Assistance, exhibit A of FmHA Instruction 2000-JJ (available in any FmHA or its successor agency under Public Law 103-354 office), to arrive at a mutual understanding as to how ASCS disaster program benefits and other information in ASCS's records will be made available and used in processing EM actual loss loans. Also, the County Supervisor will request that information regarding the availability of EM loans be placed in the ASCS's newsletter;
- (2) Notify the County Governing Body, Indian Tribal Council(s), and make appropriate public announcements including notices in Indian Tribal Council(s') news media; and
- (3) Explain the assistance available under the EM program to agricultural lenders and leaders in the area including Indian agricultural lenders and leaders.

§§ 1945.22-1945.24 [Reserved]

§ 1945.25 Relationship between FmHA or its successor agency under Public Law 103–354 and FEMA.

(a) General. When a major disaster or emergency declaration is made by the President, the FEMA is charged with the responsibility for seeing that disaster assistance is made available to disaster victims. Also, FEMA is responsible for coordinating the actions of other Federal agencies who have programs to provide disaster assistance. A Federal Coordinating Officer (FCO) is appointed for each major disaster or emergency to coordinate Federal assistance in the disaster area.

- (b) Before the declaration. (1) When a request for a major disaster or emergency declaration is made by the Governor of a State, the FEMA through its Regional Director is responsible for obtaining an assessment of the losses and damages to respond to the request.
- (2) If the FEMA makes a request for information from FmHA or its successor agency under Public Law 103-354 on losses and damages caused by an unusual and adverse weather condition or natural phenomenon, the FEMA representative will be advised to contact the SFAC Vice Chairperson. The EOH provides that the SFAC will request the LFAC to prepare the DAR. State Directors and County Supervisors should cooperate with the SFAC Vice Chairpersons and LFAC Chairpersons in preparing the DARs.
- (c) After the declaration. When a major disaster has been declared by the President and the FEMA establishes a disaster application center(s) in the local disaster area(s):
 - isaster area(s):

 (1) The SFAC will be responsible for:
- (i) Selecting qualified USDA employees to represent USDA at each center, after consulting with other council members in making the selection. FmHA or its successor agency under Public Law 103–354 State Directors will cooperate with the SFAC in seeing that centers are properly staffed.
- (ii) Orienting the selected employees on all current USDA disaster programs. FmHA or its successor agency under Public Law 103–354 State Directors will cooperate in this orientation to ensure that the USDA representatives at the center(s) are familiarized with the FmHA or its successor agency under Public Law 103–354 EM loan program and other FmHA or its successor agency under Public Law 103–354 loan programs that could be of assistance to the disaster victims; and
- (iii) Informing the FEMA that USDA representatives are available to help at each of the disaster application centers.
- (2) The FmHA or its successor agency under Public Law 103–354 State Director will be responsible for pursuing the following policy in working with the FEMA and the FCO by:
- (i) Authorizing receipt of EM loan applications in the counties named by the

- FEMA. However, no EM loans can be approved until the National Office has given such notification as prescribed in §1945.20(a)(1) of this subpart;
- (ii) Attending or delegating a representative to attend any meeting(s) called by the FCO to discuss Federal assistance under the disaster declaration; and
- (iii) Advising the FCO to contact the SFAC Vice Chairperson, if a request is made by the FCO for FmHA or its successor agency under Public Law 103–354 employees to help staff the FEMA's Disaster Application Centers; and
- (iv) Advising the FCO that FmHA or its successor agency under Public Law 103–354's "Report of Emergency Loans Made Pertaining to Disasters" will be provided quarterly to FEMA's National Office by the FmHA or its successor agency under Public Law 103–354 National Office.

§ 1945.26 Relationship between FmHA or its successor agency under Public Law 103-354 and SBA.

- (a) General. Public Law 99-272 made agricultural enterprises ineligible for SBA physical disaster and economic injury loan programs. However, in disaster areas declared by the President or the SBA Administrator, the SBA will continue to accept physical disaster loan applications for losses to dwellings and/or personal household contents, regardless of whether the dwelling is located on a farm or nonfarm tract. It is the policy of USDA and FmHA or its successor agency under Public Law 103-354 to cooperate with SBA in the use of each agency's respective loan making authorities, to complement the activities of each other; and to the extent possible, improve the delivery of disaster assistance to the agricultural segment of the country and minimize the potential for duplication of benefits for the same losses from the disaster loan programs administered by the two agencies.
- (b) Preventing duplication of disaster program benefits. Preventing borrowers from receiving duplicate disaster program benefits will be assured by taking the following precautions:
- (1) For all counties named by FEMA under a major disaster or Presidential emergency declaration, the FmHA or

its successor agency under Public Law 103–354 County Offices will notify the appropriate SBA Disaster Area Office of all EM loan applications received each week, for damage or loss of farm dwellings and/or loss of household contents. Notice will be given by forwarding to SBA a photocopy of the applicant's completed Form FmHA or its successor agency under Public Law 103–354 410–1, "Application for FmHA or its successor agency under Public Law 103–354 Services." Block 22 of the form should indicate the purpose for which the loan was requested.

- (2) For each application referred to in paragraph (b)(1) of this section, FmHA or its successor agency under Public Law 103–354 County Offices will send a copy of each final action taken with EM loan applications to the appropriate SBA Disaster Area Office.
- (3) A farm applicant may elect to obtain SBA financing for physical damage or loss to the dwelling and household contents, and separate financing from FmHA or its successor agency under Public Law 103-354 to cover damages or losses to the farming operation. Accordingly, applicants who elect to receive SBA physical disaster loans for dwelling and/or household content losses may also file for FmHA or its successor agency under Public Law 103-354 EM loan assistance in disaster areas declared by the President or the Secretary of Agriculture or FmHA or its successor agency under Public Law 103-354 Administrator. An EM loan will not be approved until it is determined the requirements of §1945.163(d) of subpart D of this part will be met. When an EM loan is approved, the FmHA or its successor agency under Public Law 103-354 County Office will notify the SBA Disaster Area Office, pursuant to paragraph (a)(4)(ii) of §1945.183 of subpart D of this part.
- (c) How SBA disaster loans are made available. SBA disaster loans are available in counties:
- (1) Named by the FEMA under a major disaster or emergency declaration by the President; for physical loss and/or economic injury disaster loans.
- (2) Declared by the SBA Administrator for physical loss and economic injury disaster loans.

- (3) Designated by the Secretary of Agriculture for Agri-dependent businesses.
- (d) Notification of SBA disaster areas. The SBA Central (National) Office will notify the FmHA or its successor agency under Public Law 103–354 National Office when its disaster loan program is made available. The FmHA or its successor agency under Public Law 103–354 National Office will notify State Directors, by memorandum, of the SBA disaster areas; and State Directors will notify the appropriate County Supervisor(s) in writing.

§ 1945.27 Relationship between FCIC and FmHA or its successor agency under Public Law 103-354.

- (a) General. Exhibit A of FmHA Instruction 2000-N (available in any FmHA or its successor agency under Public Law 103-354 office) is a Memorandum of Understanding between FCIC and FmHA or its successor agency under Public Law 103-354. This Memorandum of Understanding is intended to assist in maintaining and improving the working relationship between the FCIC and the FmHA or its successor agency under Public Law 103-354 by providing encouragement to regular and FmHA or its successor agency under Public Law 103-354 EM loan borrowers to use Federal All-Risk Crop Insurance, where available; assist FmHA or its successor agency under Public Law 103-354 borrowers to obtain All-Risk Crop Insurance or other agricultural commodity insurance coverage; and exchange information essential to the elimination of duplicating compensatory disaster benefits from the FCIC and FmHA or its successor agency under Public Law 103-354 for the same disaster losses.
- (b) Annual meeting with FCIC. FmHA or its successor agency under Public Law 103–354 State Directors will meet with FCIC Field Operations Office Directors at least once each year to review the Memorandum of Understanding and rededicate their efforts and those of their respective agency employees to comply with the agreements contained in the Memorandum of Understanding.
- (c) Contact after EM actual loss loans are made available. After each disaster,

when EM loans are made available, State Directors are required to promptly contact the FCIC Field Operations Office Director to review the Memorandum of Understanding and agree on how each agency will fulfill its responsibilities in dealing with the disaster situation.

(d) Notification to County Offices. State Directors will provide instructions for actions to be taken by County Supervisors in maintaining a good relationship with FCIC Insurance Representatives.

§ 1945.28 Relationship between ASCS and FmHA or its successor agency under Public Law 103-354.

Exhibit A of FmHA Instruction 2000-JJ (a copy of which is available in any FmHA or its successor agency under Public Law 103-354 office) is a Memorandum of Understanding between ASCS and FmHA or its successor agency under Public Law 103-354. This Memorandum of Understanding is intended to assist in maintaining and improving the working relationship between the ASCS and the FmHA or its successor agency under Public Law 103-354 by coordinating certain ASCS disaster programs with the FmHA or its successor agency under Public Law 103-354 EM loan program. It specifically identifies the administrative responsibilities of FmHA or its successor agency under Public Law 103-354 County Supervisors and ASCS County Executive Directors concerning disaster benefits.

§1945.29 [Reserved]

§ 1945.30 FmHA or its successor agency under Public Law 103-354 Emergency Loan Support Teams (ELST).

(a) Use of ELSTs. ELSTs are to be used when a disaster warrants immediate attention by FmHA or its successor agency under Public Law 103–354 in implementing the EM loan program. Also, ELSTs are used when unusually large numbers of EM loan applications are received and personnel from other areas are required to be temporarily assigned to assist in rendering prompt service to the affected area(s).

(b) State Office ELST. Each State Director shall form an ELST to be deployed, when needed, in areas affected

by a major disaster, Presidential emergency, or a natural disaster. ELSTs shall assist the State Directors in expediting the making of EM loans to disaster victims.

- (1) State Directors shall use the ELSTs formed in their State(s) and all other FmHA or its successor agency under Public Law 103–354 personnel within their State(s), as the need arises, in making EM loans. If additional help is needed beyond that available in the State, including the use of overtime, temporary personnel, and/or private contractors, the State Director shall advise the National Office of these needs and request outside assistance.
- (2) Upon request from a State Director, the Assistant Administrator, Farmer Programs, will consider detailing ELSTs from other States to assist in the making of EM loans.
- (3) State ELSTs will consist of a team leader and team members, selected by the State Director.
- (i) The State ELST can include Farmer Programs Specialists, County and Assistant County Supervisors, Program Review Assistants, County Office Assistants, and County Office Clerks.
- (ii) So that no one person or County Office unit bears an unfair burden, State team members will be changed from time to time.
- (iii) Team members will provide training in EM loan making and EM loan servicing to all County Office employees.
- (iv) District Directors are responsible for notifying the State Director of any need to change a team member within their district.
- (4) State ELSTs will be trained as follows:
- (i) The National Office will hold training meetings or workshops for ELST leaders as needed; and
- (ii) State ELST leaders will be responsible for training and keeping the State team and all other State personnel currently informed on all phases of EM loans.
- (5) State Directors will issue a State supplement establishing an ELST for the State(s) under their jurisdiction. This supplement will name the team leader and all members. A copy of this supplement will be sent to the National

Office, Attention: Director, Emergency Designation Staff.

- (c) National Office ELST leaders. The National Office has established a cadre of ELST team leaders.
- (1) National Office team leaders will be used as follows:
- (i) Training of FmHA or its successor agency under Public Law 103-354 field personnel, other USDA personnel, and temporary personnel in the making of EM loans:
- (ii) Assisting State Directors in the organization and expediting of assistance to eligible disaster victims; and
- (iii) Leading ELSTs in areas with an unusually large volume of EM loan applications.
- (2) Upon request from a State Director, the Assistant Administrator, Farmer Programs, will consider detailing one or more National Office team leaders to assist in the training of personnel and organizing of EM loan processing activities.

§1945.31 FmHA or its successor agency under Public Law 103-354 Emergency Loan Assessment Teams (ELAT).

The State Director will deploy ELATs on a continuing basis to the designated areas to monitor EM loan processing activities in order to minimize loan errors, especially in loss calculations and eligibility determinations. Such teams will be composed of State Office Farmer Programs staff members, District Directors or Assistant District Directors, Office Management Assistants/Program Review Assistants, and auditors from the Office of Inspector General, if they desire to participate. The team leader will keep the State Director informed by telephone and by submission of weekly written reports, setting forth the problems discovered and the corrective actions taken or to be taken. The State Director will keep all County and District Offices in the designated area of the State informed of the common problems found by the team and require appropriate corrective action to be taken by the County Office. Such actions will be monitored by the District Director and reported to the State Director when corrective measures have been completed. State Directors will monitor the handling of this quality control measure and will forward a copy of the ELAT team leader's report to the Administrator, Attention: Emergency Designation Staff.

§§ 1945.32-1945.34 [Reserved]

§ 1945.35 Special EM loan training.

- (a) General. When it is evident that a large number of farmers were affected by a widespread disaster in a State, the National Office will send a qualified representative(s) from the Emergency Designation Staff to the State to assist the State Director in conducting a training meeting(s) with State, District and County employees, provided there has not been a recent training meeting in that State.
- (b) Purpose. A good training program is a must in disaster areas. This program should adequately instruct State and County Office personnel so that when the training is completed they will be well qualified to process EM loans without undue delay. The training meeting will last two days (16 hours) and include a workshop and a test.
- (c) Objective. The basic objective of this training program is to keep State and County personnel properly trained in the current methods of processing EM loan applications and EM loan making. This will result in more expeditious service to disaster victims during critical times and minimize erroneous interpretations of regulations by FmHA or its successor agency under Public Law 103–354 employees in administering the EM loan program.
- (d) Comprehensive EM loan training package. A comprehensive EM loan training package has been developed for use by National Office and Staff Office personnel in training all EM loan writers (both regular and temporary employees). This package, including an application kit, will be used for the EM loan training meetings, and any subsequent EM loan training meetings conducted by State or District personnel.
- (e) Funding. Travel for the two-day session required in paragraph (b) of this section may be funded from a special purpose account with advance approval from the Budget Division. The

§§ 1945.36-1945.44

following information must be provided to the Budget Division when a request is made for these additional trav-

- (1) Number of sessions.
- (2) Categories, by number, of personnel attending each session.
 - (3) Estimated cost per session.

§§ 1945.36-1945.44 [Reserved]

§ 1945.45 Public information function.

A good public information program is a must in disaster areas. This program should inform farmers and the general public when and where EM loans are available. Also, the information will state the EM loan objectives, eligibility requirements, and type of assistance available. Public information functions will be performed according to exhibit A of FmHA instruction 2015-A (available in any FmHA or its successor agency under Public Law 103-354 office).

§§ 1945.46-1945.50 [Reserved]

Subpart B [Reserved]

PART 1946 [RESERVED]

PART 1948—RURAL DEVELOPMENT

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EXHIBIT A TO SUBPART B OF PART 1948-GRANT AGREEMENT—GROWTH MANAGE-MENT AND HOUSING PLANNING FOR AP-PROVED DESIGNATED ENERGY IMPACTED AREAS

EXHIBIT B TO SUBPART B OF PART 1948-GRANT AGREEMENT (PUBLIC BODIES) FOR SITE DEVELOPMENT AND/OR SITE ACQUISI-TION FOR HOUSING AND/OR PUBLIC FACILI-TIES AND/OR SERVICES

Subpart C [Reserved]

AUTHORITY: 5 U.S.C. 301, 7 U.S.C. 1932 note.

Subpart A [Reserved]

Subpart B—Section 601 Energy Impacted Area Development **Assistance Program**

AUTHORITY: Sec. 601, Pub. L. 95-620, delegation of authority by the Sec. of Agri., 7 CFR 2.23; delegation of authority by the Asst. Sec. for Rural Development, 7 CFR 2.70.

SOURCE: 44 FR 35984, June 19, 1979, unless otherwise noted.